

FINANCIAL PLAN

New York State uses a cash basis Financial Plan to report the amount of money that is collected and spent during the State fiscal year. Each year the Division of Budget develops a plan that shows proposed receipts and disbursements for the coming fiscal year. The plan is then submitted as part of the Executive Budget. It is revised subsequent to enactment of the budget to show the effect of the changes made by the Legislature to the Executive's original budget proposal. The plan is then updated quarterly to reflect actual experience and revised estimates.

General Fund

The Financial Plan divides receipts and disbursements into different fund types. The General Fund is the fund into which most State taxes are deposited and from which State Operations and the state share of local grants are disbursed. The General Fund provides for funding to programs that are not supported by dedicated fees and revenues.

The Executive proposes General Fund disbursements for State Fiscal Year (SFY) 2009-10 of \$55.4 billion, an increase of \$16 million or 0.02 percent above SFY 2008-09. Local Assistance is projected at \$37.4 billion, a \$827 million or 2.2 percent decrease below SFY 2008-09 levels.

The Executive estimates General Fund receipts for State Fiscal Year (SFY) 2009-10 at \$55.1 billion, an increase of \$999 million or 1.8 percent above SFY 2008-09; \$317 million lower in PIT, \$1,310 billion higher in User

Taxes, \$439 million higher in Business Taxes, \$220 million lower in Other Taxes, \$765 million higher in Miscellaneous Receipts, \$41 million lower in Federal Grants, \$937 million lower in Transfers from other funds.

State Funds

State Funds, in addition to the General Fund, include non-federal Special Revenue Funds, Debt Service Funds, and Capital Project Funds.

The Executive proposes that in SFY 2009-10, State Funds disbursements increase by \$1.4 billion for a total of \$85.6 billion. This represents an increase of 1.7 percent over SFY 2008-09.

All Funds

All Governmental Funds is a term referring to all State government funds within the following fund types: General, Special Revenue including Federal Funds, Capital Projects, and Debt Service.

The Governor proposes an All Governmental Funds budget for SFY 2009-10 of \$121.06 billion, an increase of \$1.3 billion or 1.1 percent over SFY 2008-09 estimates.

General State Charges, which accounts for State employee fringe benefits and pension related expenses, is estimated to total \$5.5 billion, an increase of \$45 million.

Table 14

Financial Plan SFY 2008-09 (\$ in Millions)					
	General Fund	Special Revenue Funds	Debt Service Funds	Capital Project Fund	(MEMO) All Funds
Opening Balance	2,754	3,879	286	(433)	6,486
Receipts	54,121	54,998	13,103	6,842	116,586
Disbursement	55,376	58,713	4,687	6,679	119,744
Net Transfers		2,260	(8,412)	(359)	256
Closing Balance	1,499	2,424	290	(629)	3,584

Table 15

Financial Plan SFY 2009-10 (\$ in Millions)					
	General Fund	Special Revenue Funds	Debt Service Funds	Capital Project Fund	(MEMO) All Funds
Opening Balance	1,499	2,424	290	(629)	3,584
Receipts	55,120	55,913	13,112	7,516	120,120
Disbursement	55,392	58,722	5,197	7,661	121,058
Net Transfers		2,643	(7,922)	159	507
Closing Balance	1,227	2,258	283	(615)	3,153

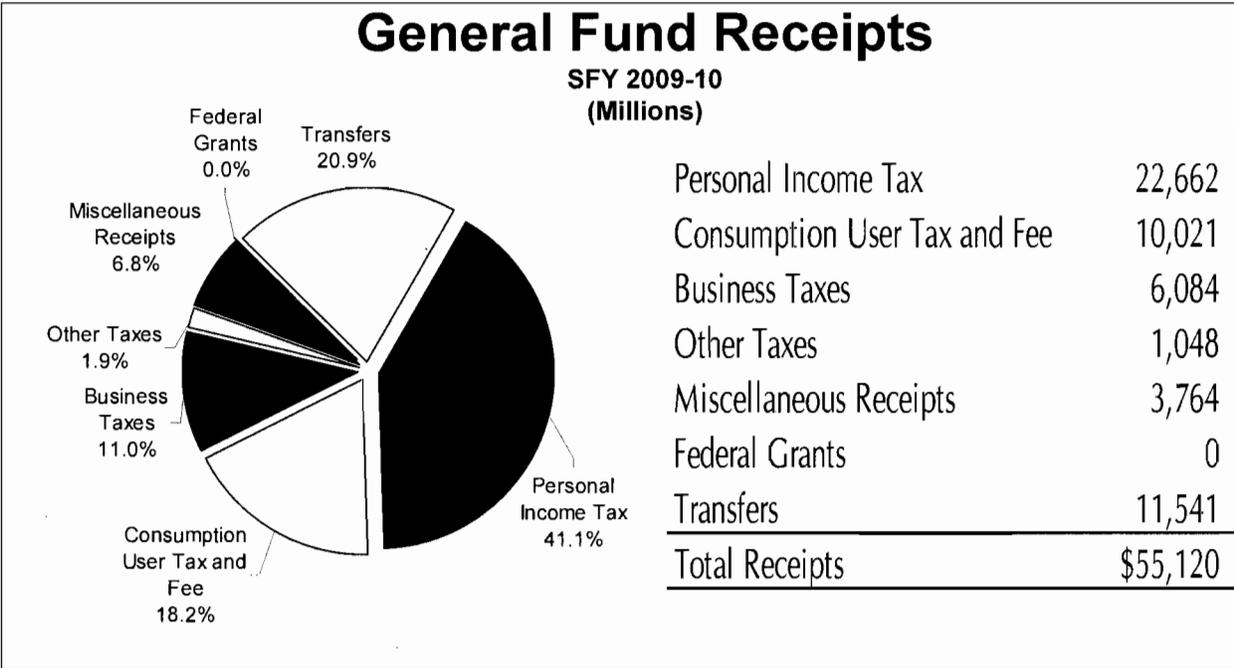


Figure 7

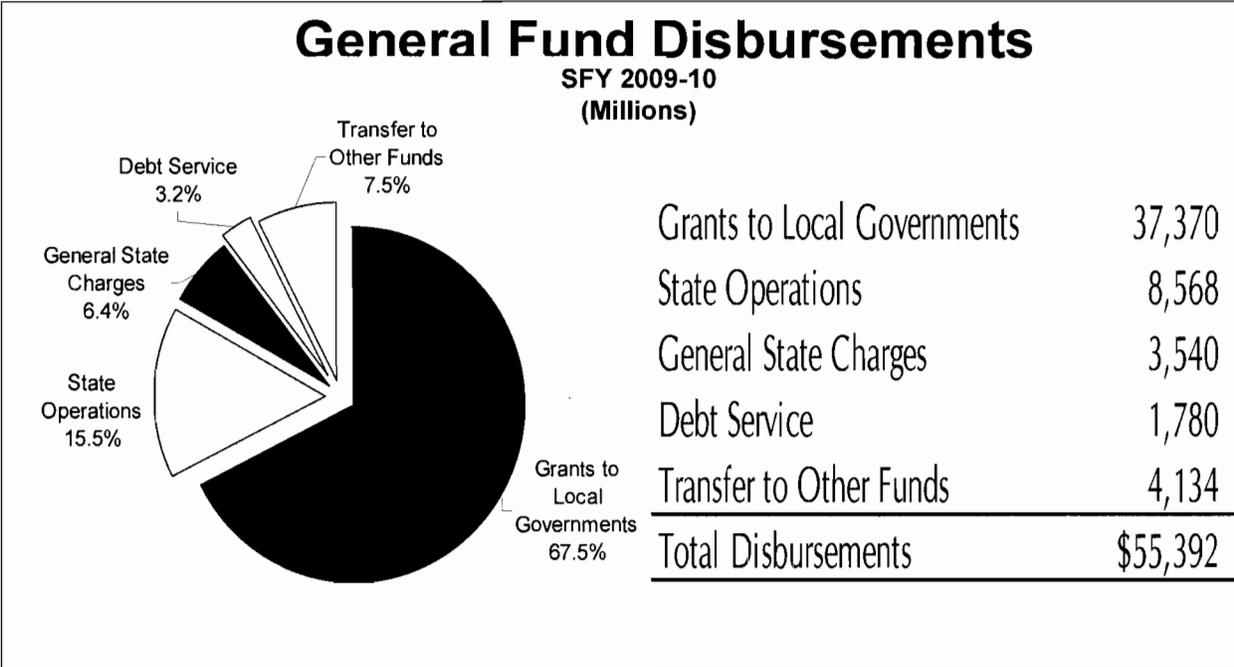


Figure 8

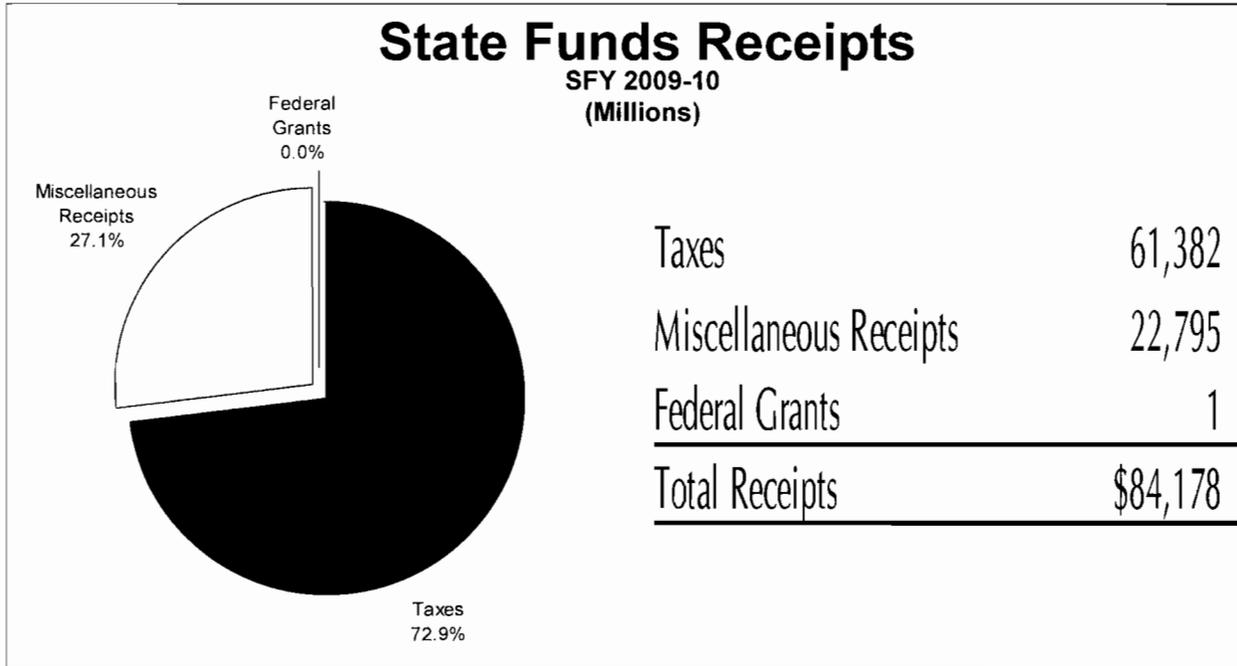


Figure 9

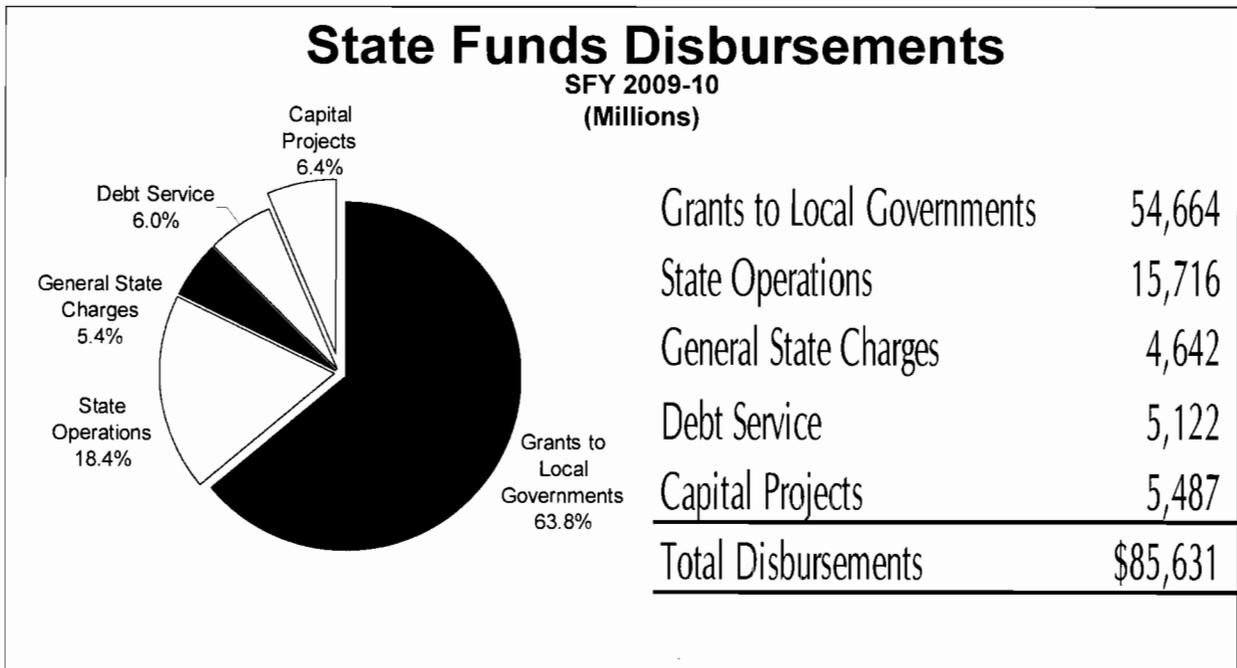


Figure 10

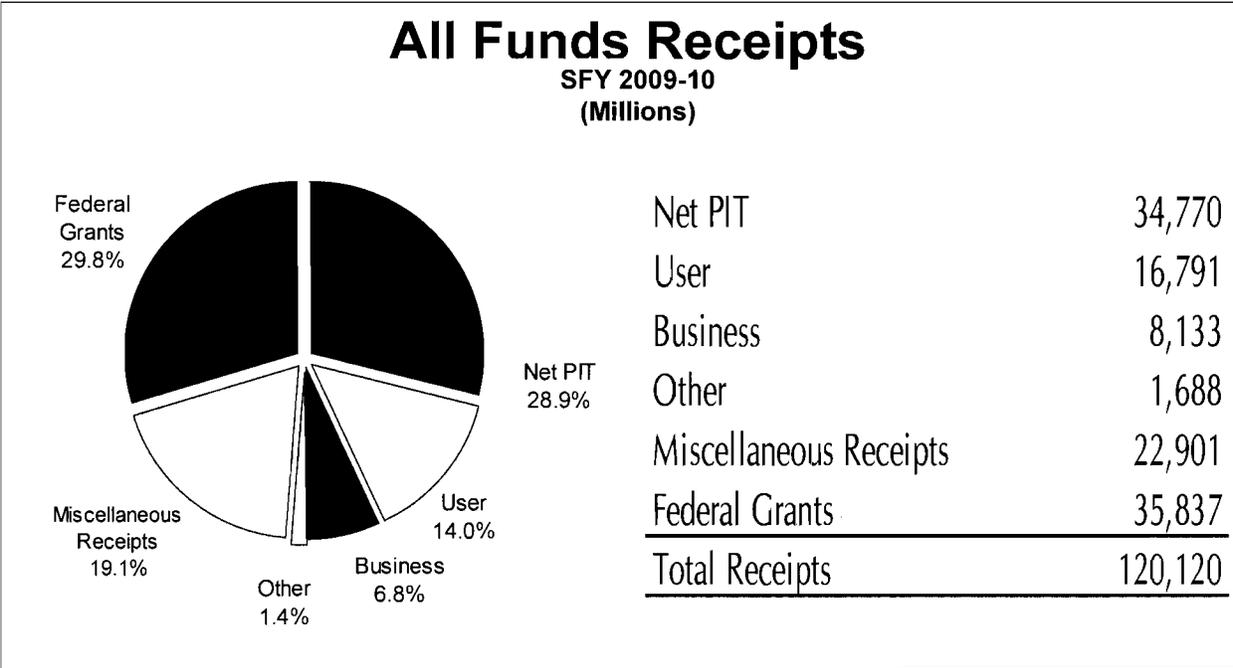


Figure 11

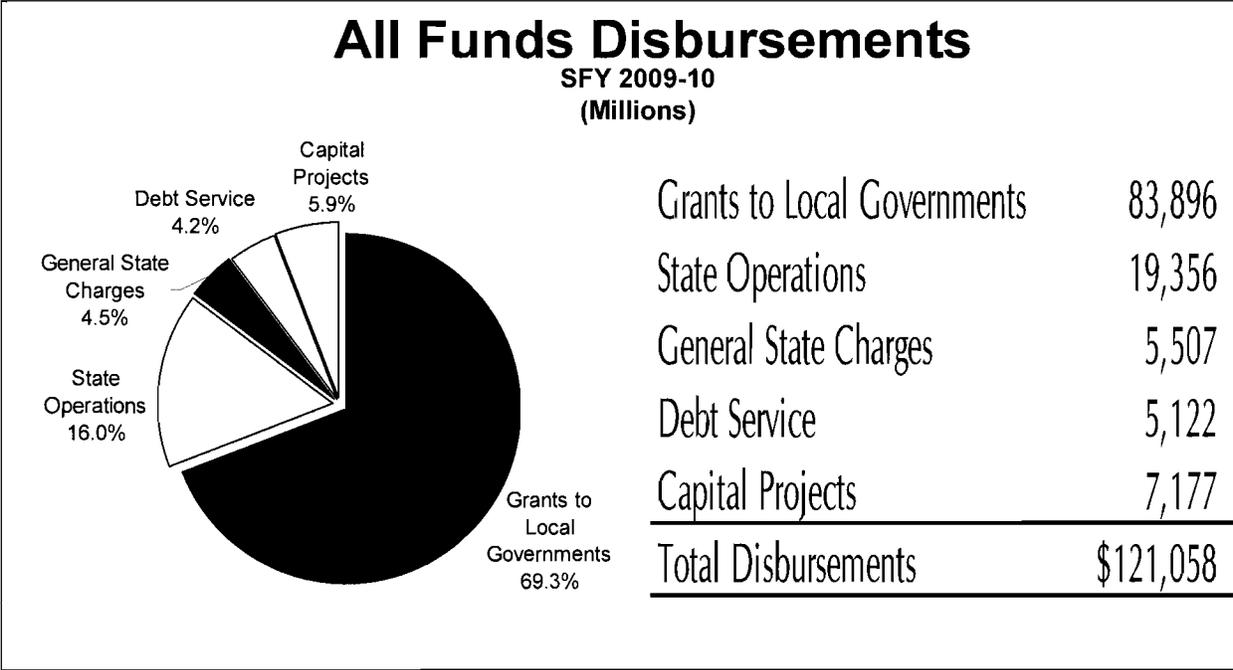


Figure 12

Table 16

Closing Fund Balance		
(\$ in Millions)		
General Fund closing fund balance will be made up of the General Reserve and the Restricted Reserves		
Restricted Reserve	2008-09	2009-10
Tax Stabilization Reserve Fund	1,031	1,031
Contingency Reserve Fund	21	21
Statutory Rainy Day Reserve Fund	175	175
Community Projects Fund	127	-
General Reserve		
Labor Settlement Reserve	145	-
Total	\$1,499	\$1,227

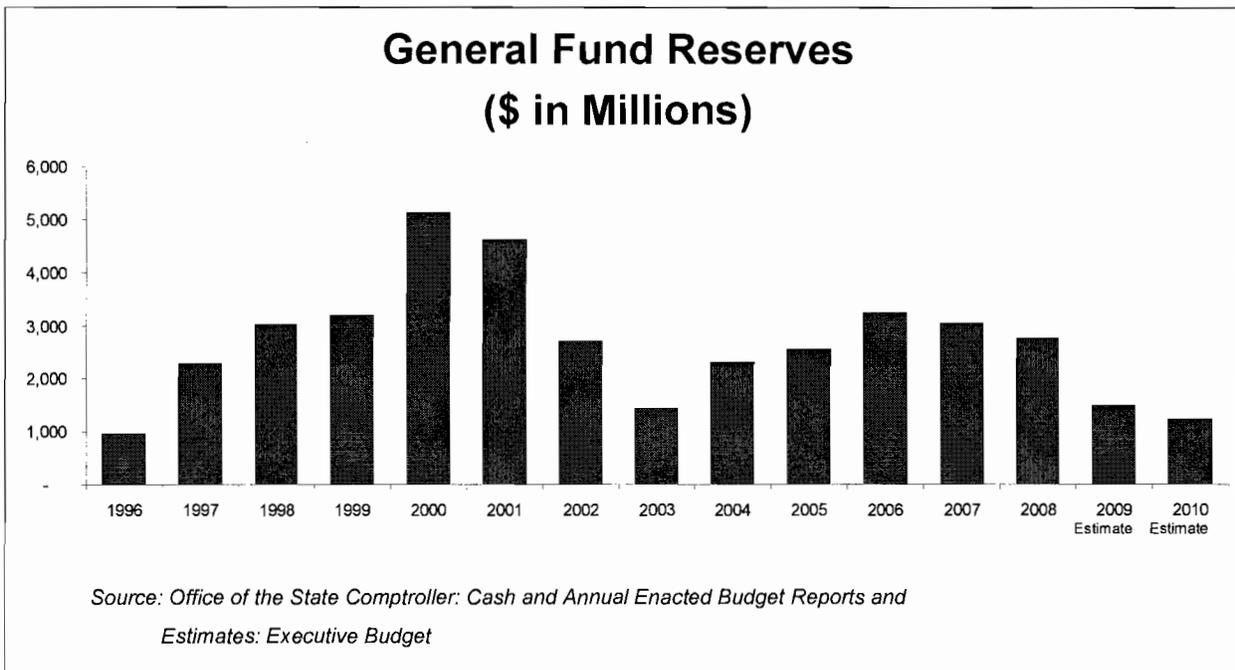


Figure 13

General Fund Reserves

The Executive estimates the SFY 2009-10 General Fund closing balance will be \$1,227 million. This consists of \$1,031 million in the Tax Stabilization Reserve Fund, \$21 million in the Contingency Reserve Fund and \$175 million in the Rainy Day Reserve. The Tax Stabilization Reserve Fund is a constitutionally restricted fund that can only be used in the event of a revenue shortfall or deficit during a fiscal year.

Table 17

Executive's Estimate of Out-year Budget Gaps (\$ in Millions)			
Size of the Gap in the General Fund			
	2010-11	2011-12	2012-13
Receipts	\$57,369	\$59,916	\$62,721
Disbursement	\$59,203	\$63,961	\$68,230
Surplus/(Deficit)	(\$1,834)	(\$4,045)	(\$5,509)

Out-year Services Gap

Prior to the DRP and budget balancing recommendations of the Executive Budget, the forecast for out-year budget gaps were calculated at \$13.7 billion in SFY 2010-11, \$17.1 billion in 2011-12 and \$18.6 billion in 2012-13.

If the Executive Budget balancing actions are adopted the out-year gaps are reduced to \$1.8 billion in SFY 2010-11, \$4.0 billion in SFY 2011-12 and \$5.5 billion in SFY 2012-13.

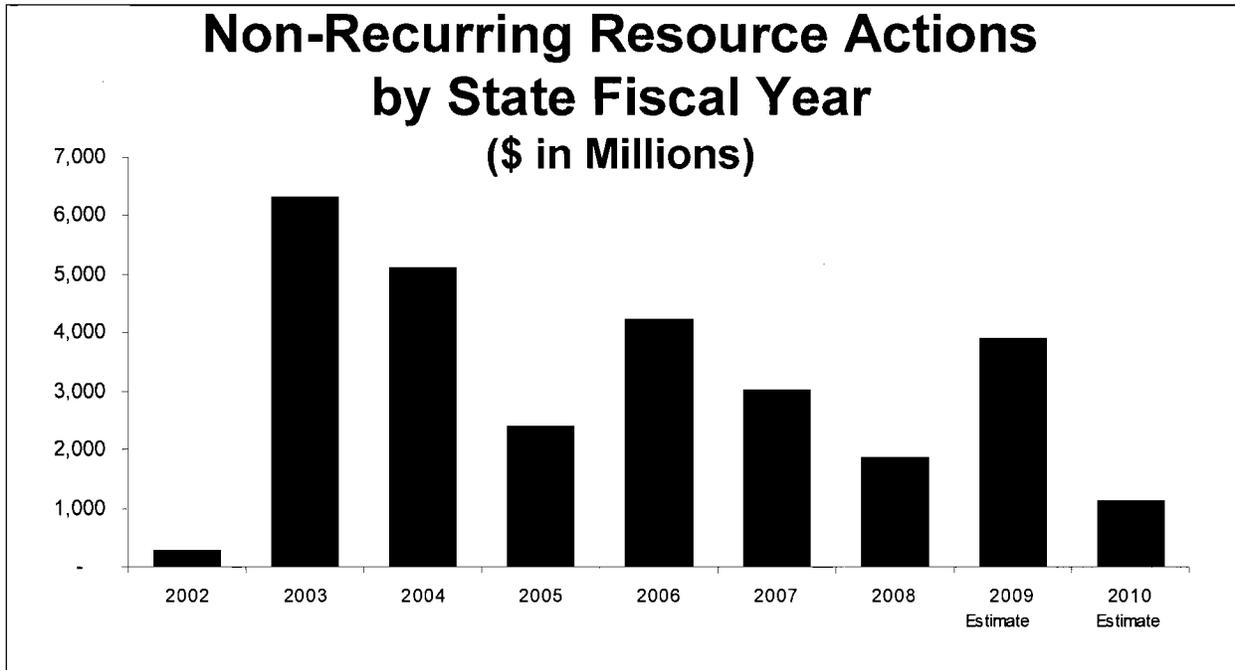


Figure 14

Non-Recurring Actions

The Executive budget proposes \$1.137 billion in non-recurring actions to support General Fund operations in SFY 2009-10. These actions include delaying the Medicaid payment, increasing the Business Tax prepayments from 30 percent to 40 percent, generating \$333 million; transferring balances from

Battery Park City Authority to the State and New York City, expecting \$270 million; transferring balances from New York Power Authority expecting \$170 million; and other bonding and savings actions. As with previous years, certain funds balances will be swept into the General Fund.

Table 18

PROPOSED DISBURSEMENTS BY PROGRAM CATEGORY				
ALL FUNDS				
(\$ in Thousands)				
	Estimated 2008-09	Proposed 2009-10	Change	Percent Change
Health & Social Welfare				
Medical Assistance	32,296,775	32,220,261	(\$76,514)	(0.2)
Income Maintenance	4,591,345	4,541,429	(49,916)	(1.1)
Health	4,774,562	4,389,318	(385,244)	(8.1)
Other	4,230,141	4,390,743	160,602	3.8
Health - Total	\$45,892,823	\$45,541,751	(\$351,072)	(0.8)
Education				
School Aid	\$26,166,873	\$26,033,565	(\$133,308)	(0.5)
State University	6,633,687	6,980,050	346,363	5.2
City University	918,936	1,766,118	847,182	92.2
Other	1,061,092	1,098,829	37,737	3.6
Education - Total	\$34,780,588	\$35,878,562	\$1,097,974	3.2
Star Property Tax Relief	\$4,440,285	\$3,415,450	(\$1,024,835)	(23.1)
Mental Health				
Mental Health	\$3,136,245	\$3,303,547	\$167,302	5.3
Developmentally Disabled	4,149,566	4,272,660	123,094	3.0
Other	1,308,460	1,073,588	(234,872)	(18.0)
Mental Health - Total	\$8,594,271	\$8,649,795	\$55,524	0.6
Transportation	7,004,380	\$6,965,612	(\$38,768)	(0.6)
Public Protection	\$4,575,681	\$4,708,529	\$132,848	2.9
General Government	\$1,875,259	\$2,045,775	\$170,516	9.1
Parks and the Environment	\$1,244,243	\$1,195,552	(\$48,691)	(3.9)
Econ Dev & Govt Oversight	\$1,624,299	\$2,096,731	\$472,432	29.1
All Others				
Local Government Assistance	\$1,221,875	\$967,079	(\$254,796)	(20.9)
General State Charges	2,469,182	2,879,840	410,658	16.6
Long Term Debt Service	4,084,555	4,653,894	569,339	13.9
Other	1,937,048	2,058,626	121,578	6.3
All Others - Total	\$9,712,660	\$10,559,439	\$846,779	8.7
Total	\$119,744,489	\$121,057,196	\$1,312,707	1.1

Source: Executive Budget.

Table 19

PROPOSED DISBURSEMENTS BY PROGRAM CATEGORY				
STATE FUND				
(\$ in Thousands)				
	Estimated	Proposed		Percent
	2008-09	2009-10	Change	Change
Health & Social Welfare				
Medical Assistance	\$12,612,401	\$13,024,997	\$412,596	3.3
Income Maintenance	1,304,669	1,259,838	(44,831)	(3.4)
Health	\$3,303,318	\$2,867,984	(435,334)	(13.2)
Other	2,444,964	2,430,020	(14,944)	(0.6)
Health - Total	\$19,665,352	\$19,582,839	(\$82,513)	(0.4)
Education				
School Aid	\$22,646,457	\$22,491,915	(\$154,542)	(0.7)
State University	6,436,537	6,778,193	341,656	5.3
City University	918,936	1,766,118	847,182	92.2
Other	1,054,901	1,092,638	37,737	3.6
Education - Total	\$31,056,831	\$32,128,864	\$1,072,033	3.5
Star Property Tax Relief	\$4,440,285	\$3,415,450	(\$1,024,835)	(23.1)
Mental Health				
Mental Health	\$2,236,421	\$2,370,647	\$134,226	6.0
Developmentally Disabled	2,305,942	2,409,547	103,605	4.5
Other	1,137,199	907,670	(229,529)	(20.2)
Mental Health - Total	\$5,679,562	\$5,687,864	\$8,302	0.1
Transportation	\$5,264,818	\$5,242,003	(\$22,815)	(0.4)
Public Protection	\$4,039,784	\$4,075,464	\$35,680	0.9
General Government	\$1,667,004	\$1,808,846	\$141,842	8.5
Parks and the Environment	\$1,083,521	\$1,026,930	(\$56,591)	(5.2)
Econ Dev & Govt Oversight	\$1,533,905	\$2,002,116	\$468,211	30.5
All Others				
Local Government Assistance	\$1,221,875	\$967,079	(\$254,796)	(20.9)
General State Charges	2,469,182	2,879,840	410,658	16.6
Long Term Debt Service	4,084,555	4,653,984	569,429	13.9
Other	\$2,001,880	\$2,159,104	157,224	7.9
All Others - Total	\$9,777,492	\$10,660,007	\$882,515	9.0
Total	\$84,208,554	\$85,630,383	\$1,421,829	1.7

Source: Executive Budget.

Table 20

PROPOSED DISBURSEMENTS BY PROGRAM CATEGORY				
GENERAL FUND				
(\$ in Thousands)				
	Estimated 2008-09	Proposed 2009-10	Change	Percent Change
Health & Social Welfare				
Medical Assistance	\$9,037,727	\$7,855,174	(1,182,553)	(13.1)
Income Maintenance	1,256,275	1,217,699	(38,576)	(3.1)
Health	766,159	775,943	9,784	1.3
Other	2,121,873	2,078,438	(43,435)	(2.0)
Health - Total	\$13,182,034	\$11,927,254	(1,254,780)	(9.5)
Education				
School Aid	\$19,532,892	\$19,421,583	(111,309)	(0.6)
State University	1,879,892	1,781,358	(98,534)	(5.2)
City University	825,341	1,665,235	839,894	101.8
Other	852,955	910,363	57,408	6.7
Education - Total	\$23,091,080	\$23,778,539	\$687,459	3.0
Mental Health				
Mental Health	\$505,578	\$506,509	\$931	0.2
Developmentally Disabled	1,425,495	1,493,249	67,754	4.8
Other	130,865	132,250	1,385	1.1
Mental Health - Total	\$2,061,938	\$2,132,008	\$70,070	3.4
Transportation	\$105,326	\$80,975	(\$24,351)	(23.1)
Public Protection	\$3,449,698	\$3,395,890	(\$53,808)	(1.6)
General Government	\$955,786	\$1,024,942	69,156	7.2
Parks and the Environment	\$289,909	\$285,589	(\$4,320)	(1.5)
Econ Dev & Govt Oversight	\$366,189	\$234,642	(\$131,547)	(35.9)
All Others				
Local Government Assistance	\$1,221,875	\$967,079	(254,796)	(20.9)
General State Charges/Misc	2,469,182	2,879,840	410,658	16.6
Long Term Debt Service	-	-	-	-
Other	2,473,193	2,771,203	298,010	12.0
All Other - Total	\$6,164,250	\$6,618,122	\$453,872	7.4
Total	\$49,666,210	\$49,477,961	\$ (188,249)	(0.4)

Source: Executive Budget.

Table 21

Out-year Disbursement Projections - General Fund							
(\$ in Millions)							
	2009-10	2010-11	Annual \$ Change	2011-12	Annual \$ Change	2012-13	Annual \$ Change
Grants to Local Governments:	\$37,370	\$39,512	\$2,142	\$43,478	\$3,966	\$46,783	\$3,305
School Aid	17,883	18,205	322	19,991	1,786	21,586	1,595
Medicaid (inc. administration)	6,836	8,429	1,593	9,891	1,462	10,641	750
Medicaid: Takeover Initiatives	964	1,315	351	1,711	396	2,168	457
Mental Hygiene	2,127	2,198	71	2,294	96	2,379	85
Children and Family Services	1,697	1,840	143	2,016	176	2,198	182
Local Government Assistance	968	967	(1)	970	3	969	(1)
Higher Education	2,922	2,557	(365)	2,595	38	2,624	29
Public Health	573	467	(106)	487	20	523	36
Other Education Aid	1,486	1,568	82	1,622	54	1,694	72
Temporary / Disability Assistance	1,159	1,195	36	1,234	39	1,320	86
Transportation	81	81	0	81	(0)	81	0
All Other	674	690	16	586	(104)	600	14
State Operations:	\$8,568	\$8,961	\$393	\$9,237	\$276	\$9,401	\$164
Personal Service	6,303	6,631	328	6,822	191	6,913	91
Non-Personal Service	2,265	2,330	65	2,415	85	2,488	73
General State Charges	\$3,540	\$3,960	\$420	\$4,220	\$260	\$4,594	\$374
Pensions	1,138	1,382	244	1,475	93	1,584	109
Health Ins. (Active Employees)	1,689	1,877	188	2,020	143	2,173	153
Health Ins. (Retired Employees)	1,108	1,228	120	1,324	96	1,427	103
Fringe Benefit Escrow	(2,247)	(2,436)	(189)	(2,552)	(116)	(2,559)	(7)
All Other	1,852	1,909	57	1,953	44	1,969	16
Transfers to Other Funds:	\$5,914	\$6,770	\$856	\$7,026	\$256	\$7,452	\$426
State Share Medicaid	\$2,732	\$2,716	(16)	\$2,710	(6)	\$2,712	2
Debt Service	1,780	1,757	(23)	1,732	(25)	1,720	(12)
Capital Projects	520	1,071	551	1,220	149	1,384	164
All Other	882	1,226	344	1,364	138	1,636	272
TOTAL DISBURSEMENTS	\$55,392	\$59,203	\$3,811	\$63,961	\$4,758	\$68,230	\$4,269
<i>Annual Percent Change</i>		6.9%		8.0%		6.7%	