



## TESTIMONY

New York State Senate and New York State Assembly  
SFY24 Joint Legislative Budget Hearing  
Housing  
Wednesday, March 1, 2023

Submitted by:  
MJ Okma

Senior Manager of Advocacy and Government Relations at SAGE

On behalf of SAGE and the LGBTQ+ elders that we serve, thank you to the members of the Senate and Assembly for holding this hearing today and providing a platform to present on SAGE's FY24 State Budget priorities.

Founded in New York in 1978, SAGE is the country's first and largest organization dedicated to improving the lives of LGBTQ+ older people and has been serving LGBTQ+ elders and HIV-affected older New Yorkers for four decades. We provide comprehensive social services and community-building programs through our network of LGBTQ+ welcoming older adult centers across New York City – called “SAGE Centers – and through our partners across the state, including in the Hudson Valley, Syracuse, and Rochester. SAGE has also worked with leading developers to open New York's first two LGBTQ+-welcoming elder housing developments located in Brooklyn and The Bronx, each of which house state-of-the-art, ground floor SAGE Centers.

Services for older New Yorkers are crucial as the population of New Yorkers age 60 and older is growing five times faster than those under 18, with LGBTQ+ elders making up a significant part of this rapidly growing older population.<sup>i</sup> The number of New Yorkers aging with HIV is also growing because powerful HIV drugs are allowing many people to lead longer lives with HIV and, while most new HIV cases occur in young New Yorkers, people over 50 are acquiring HIV at increasing rates. In 2020, 60% of New Yorkers living with HIV were over the age of 50, estimated to be up to 73% by 2030.<sup>ii</sup>

However, LGBTQ+ and HIV-affected elders are often invisible, disconnected from services, and severely isolated. As they age and need more assistance and care, LGBTQ+ and HIV-affected elders have fewer familial options than older people in general. They often cannot rely on children, spouses, or relatives for care and rarely have the financial resources to pay for private in-home care.<sup>iii</sup> Because of their thin support networks,

LGBTQ+ older people need to rely more heavily on community service providers for care as they age. Yet, they're often distrustful of mainstream providers, as LGBTQ+ elders have faced a long history of compounding discrimination.<sup>iv</sup> For many of these LGBTQ+ elders in New York, the services and support systems provided by SAGE are their lifelines.

Housing options are limited for LGBTQ+ older people who are more likely to be low-income, face housing discrimination in elder living communities, and often have a history of housing insecurity or homelessness.<sup>v</sup> To avoid discrimination, many—34% of LGBTQ+ older people and 54% of transgender and gender nonconforming older people—fear having to re-closet themselves when seeking elder housing.<sup>vi</sup> This may be why 90% of LGBTQ+ older people are extremely, very, or somewhat interested in LGBTQ+ welcoming elder housing.<sup>vii</sup> Understanding this need, Governor Hochul directed New York State's Homes and Community Renewal (HCR) to provide funding specifically for affordable housing projects that are LGBTQ+-affirming for older New Yorkers in her 2023 State of the State: Achieving the New York Dream agenda.<sup>viii</sup>

We celebrate Governor Hochul's commitment to bring more LGBTQ+-welcoming affordable elder housing across the State, modeled off the success of Stonewall House in Brooklyn and the Crotona Pride House in The Bronx, where SAGE is the on-site service provider. The services and programs provided by SAGE at these buildings are supported by the New York State legislature has been crucial in stabilizing low-income and formerly homeless elders in housing. Among the services SAGE provided to tenants and residents alike include producing SAGE Center programming, conducting wellness checks, delivering groceries, and coordinating care with other providers and caregivers. Both developments are in neighborhoods with few services for the LGBTQ+ community resulting in significant demand for services, especially among the low-income and formerly homeless elders living in and around these developments. SAGE is further responding to the needs of community members by expanding multi-lingual programming in Spanish, Mandarin, and Cantonese.

This funding support from the New York State legislature has been necessary as both buildings were financed under NYC's Senior Affordable Rental Apartments (SARA) Program, which stipulates that the 145 units at Stonewall House and the 83 units at Crotona Pride House are affordable for older people (age 62 or older). The units are supported by project-based Section 8 rental subsidies from the New York City Housing Authority (NYCHA), which restricts the income of eligible elders to 50% of the area median income (AMI). SAGE receives funding from NYC's Senior Affordable Rental Apartments (SARA) Program for two housing staff positions at each building to provide support for the residents in the homeless set-aside units. However, the severity of their needs outstrips the capacity of these staff, who are often de-escalating the same residents in repeated crises.

SAGE continues to evolve and expand to address the widespread disparities facing LGBTQ+ elders and older New Yorkers affected by HIV with comprehensive services through our state's first LGBTQ+ friendly affordable elder housing developments, a network of SAGE Centers throughout New York City, partners across New York State, care management, our statewide SAGEVets program, and other related programming and services.

After years of being at the epicenter of the COVID-19 public health crisis, LGBTQ+ and HIV-affected elders continue to be impacted by the lasting effects of the pandemic. This is not only because of their age, but also high levels of underlying health conditions like HIV and diabetes, higher levels of poverty, food and housing insecurity, lower access to health care and supportive services, and mistrust of government and other institutions based on discrimination and mistreatment.<sup>ix</sup> All of these challenges are even further exacerbated for transgender elders and LGBTQ+ older people of color. To support more LGBTQ+ elders in and around New York City, SAGE has redesigned our program and service delivery models to provide a variety of in-person, virtual, and hybrid options. This helps to draw elders in for in-person services while addressing the direct needs of homebound elders, those with mobility challenges or with caregiving or work responsibilities and elders who have health concerns about returning to in-person programs and services. SAGE has also launched food pantry initiatives at SAGE Centers in Midtown Manhattan, Harlem, Bronx, and Brooklyn to support participants and address food security while integrating the Centers deeper into the neighborhoods they are located.

The SAGEVets program, is a statewide initiative, that was created with support from the New York State Legislature to address the unique needs of LGBTQ+ older veterans, who are twice as likely to face housing insecurity compared to their non-LGBTQ+ peers.<sup>x</sup> SAGEVets supports LGBTQ+ older veterans by helping them navigate the VA to get the benefits they deserve; aiding their overall health and wellness; and, providing referrals to counsel regarding discharge status upgrades – all while improving veterans-serving organizations' LGBTQ+ competency. Additionally, thanks to the recent enactment of the New York Restoration of Honor Act, SAGEVets now provides support with discharge upgrades for older veterans who were discharged due to their sexual orientation or gender identity. The military's long history of enforced anti-LGBTQ+ policies followed by the discriminating Don't Ask Don't Tell (DADT) policy created many barriers between older LGBTQ+ veterans and their Federal VA benefits. Helping ensure these LGBTQ+ older veterans gain access to all the Federal VA benefits they are entitled to can provide life-changing support while also saving New York State significant amounts of funding by ensuring veterans access all their federal benefits instead of relying solely on State programs to address their housing and healthcare needs.

There is also a pressing need to increase services and support for the growing population of New Yorkers aging with HIV—a rapidly expanding cohort of people living with HIV. In fact, 73% of New Yorkers living with HIV are projected to be over the age

of 50 by 2030.<sup>xi</sup> New York must start making meaningful investments to ensure this growing population has the support they need to age in place in their communities. SAGEPositive is our program to support this population. SAGEPositive connects HIV-affected elders and those at risk for HIV to a wide range of services including sexual wellness workshops, social events, HIV and STI testing, case management, caregiver support, educational forums, and more. Expanding the successful SAGEPositive program across the state with a new funding designation—following the proven model of the statewide SAGEVets program—will help meet the needs of older people living with HIV and long-term survivors.

**To support the vital programming and services for LGBTQ+ older New Yorkers outlined above, SAGE respectfully requests the following designation in the SFY24 Budget, totaling \$860,000 in funding from the New York State Legislature:**

- Restoration of **\$300,000** to support LGBTQ+ and allied residents in New York State's first two LGBTQ+ affordable elder housing developments. This restoration includes \$100,000 to provide comprehensive care management and support services to low-income, predominately LGBTQ+ elder residents in and around these developments and \$200,000 in support of virtual, hybrid and in-person SAGE Center programming, general services, and expenses in operating the ground-floor SAGE Centers located in these buildings.
- Restoration of **\$150,000** to maintain and increase multi-lingual programming and service offerings. This will allow SAGE to continue to support monolingual Spanish elders who attend the SAGE Center Bronx and those who live in Crotona Pride House as well as monolingual Mandarin and Cantonese speaking residents living in Stonewall House and accessing programming and services at the SAGE Center Brooklyn.
- Restoration to FY22 funding levels of **\$260,000** for SAGEVets to expand outreach and benefits connection for LGBTQ+ older veterans across the state. This funding will sustain the SAGEVets program and continue the program's expansion in Long Island, Rochester, and Syracuse.
- A new funding designation of **\$150,000** to help meet the growing demand for services among HIV-affected older adults across the state through the expansion of the SAGEPositive program outside of New York City.

Thank you so much to the New York State Legislature for its past and enduring support of SAGE's work and for providing me with this opportunity to testify. I look forward to working with you to address the needs of LGBTQ+ and HIV-affected elders in New York and answering any of your questions.

MJ Okma  
Senior Manager for Advocacy and Government Relations, SAGE  
mokma@sageusa.org

- 
- <sup>i</sup> LiveOn NY, “Aging is Everyone’s Business: Policies for Building a New York for All Ages,” August 2021 <https://static1.squarespace.com/static/562a3197e4b0493d4ffd3105/t/6113ce58c3617a75b357ad4c/1628687962789/Aging+is+Everyones+Business+FINAL+FINAL-min.pdf>
- <sup>ii</sup> GILEAD, HIV Age Positively: 2021 Progress Report (2021), <https://www.gilead.com/-/media/files/pdfs/other/GILEAD-HIV-Age-Positively-Report.pdf>.
- <sup>iii</sup> AARP NY, “Disrupting Disparities: Solutions for LGBTQ+ New Yorkers 50+,” January 2021 <https://aarp-states.brightspotcdn.com/ca/eb/c2353b1e45b3a7fa0f15991c47a6/disparities-lgbtq-full-final-spread-v4.pdf>
- <sup>iv</sup> Movement Advancement Project, “LGBT Older People & COVID-19,” May 2020 <https://www.lgbtmap.org/file/2020%20LGBTQ%20Older%20Adults%20COVID.pdf>
- <sup>v</sup> AARP NY, “Disrupting Disparities: Solutions for LGBTQ+ New Yorkers 50+,” January 2021 <https://aarp-states.brightspotcdn.com/ca/eb/c2353b1e45b3a7fa0f15991c47a6/disparities-lgbtq-full-final-spread-v4.pdf>
- <sup>vi</sup> Id.
- <sup>vii</sup> Id.
- <sup>viii</sup> “Governor Kathy Hochul’s 2023 State of the State: Achieving the New York Dream Agenda,” January 2023 <https://www.governor.ny.gov/sites/default/files/2023-01/2023SOTSBook.pdf>
- <sup>ix</sup> AARP NY, “Maintaining Dignity: Understanding and Responding to the Challenges Facing Older LGBT Americans,” March, 2018 <https://www.aarp.org/research/topics/life/info-2018/maintaining-dignity-lgbt.html>
- <sup>x</sup> VA Homeless Programs, “Lesbian, Gay, Bisexual, Transgender, Queer, and all sexual and gender minority (LGBTQ+) people” January 2022 <https://www.va.gov/HOMELESS/nchav/resources/veteran-populations/lgbt.asp>
- <sup>xi</sup> GILEAD, HIV Age Positively: 2021 Progress Report (2021), <https://www.gilead.com/-/media/files/pdfs/other/GILEAD-HIV-Age-Positively-Report.pdf>.